



Building Pathways to Greener Growth: A Practitioners' Workshop



China's Practices and Challenges on Green Development

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Contents

- **Progress of Sustainable/Green Development in China**
- **China's 12th Five-Year-Plan**
- **Conclusions**



Government actions: Milestone to sustainable/green development



- 1992: Sign *Rio Declaration* in the UNCSO
- 1994: Release *China's Agenda 21*
- 1996: Set sustainable development as a national strategy
- 1999: Launch key Ecological Restoration and Environmental Infrastructure programs
- 2006: Mandatory Target-Driven Strategy on energy efficiency and pollution reduction
- 2011: **Green and low-carbon development**
- 2013: Eco-civilization construction



Experience and lessons learnt during 2001-2012

- **System innovation** to green transition and development
 - **Theory**: new development ideas
 - **Policy and measures**: comprehensive plans, policies and instruments
 - **Technology**: R&D, pilot and scale up
 - **Management**: integration approach, financing, business model, etc.



Practice 1: New development idea

- **2002: New industrialization path**
- **2003: Scientific development concept / balanced development:
pay more attention to sustainable development**
- **2004: Resource-Efficient and Environment-Friendly Society
(REEFS) and Circular Economy (CE)**
- **2005: Harmonious Society including man and nature relationship;
Innovation-oriented country**
- **2006: Energy efficiency and pollutants reduction**
- **2007: Ecological civilization**
- **2009: Green and Low carbon development**
- **2011: Transformation of economic development pattern:
green-leading in some extent**



Practice 2 : Comprehensive plan system and targets making

- **National Five-Year Plan (FYP): 11th FYP (2006-10)**
 - **Long-term strategy: realize the new development approach**
 - ✓ **Comprehensive instrument** (legislative, administrative, economic, tech)
 - ✓ **Growth pattern transition and structural adjustment**
 - ✓ **Innovation orientation**
 - **Mandatory targets approach: energy efficiency and pollutants reduction centered**
 - **Legally binding domestically**
- **Sectoral plan: such as energy efficiency, renewable, pollution reduction, new energy vehicles, green industry**
- **Local FYP**
- **Action plan and comprehensive implementation program**



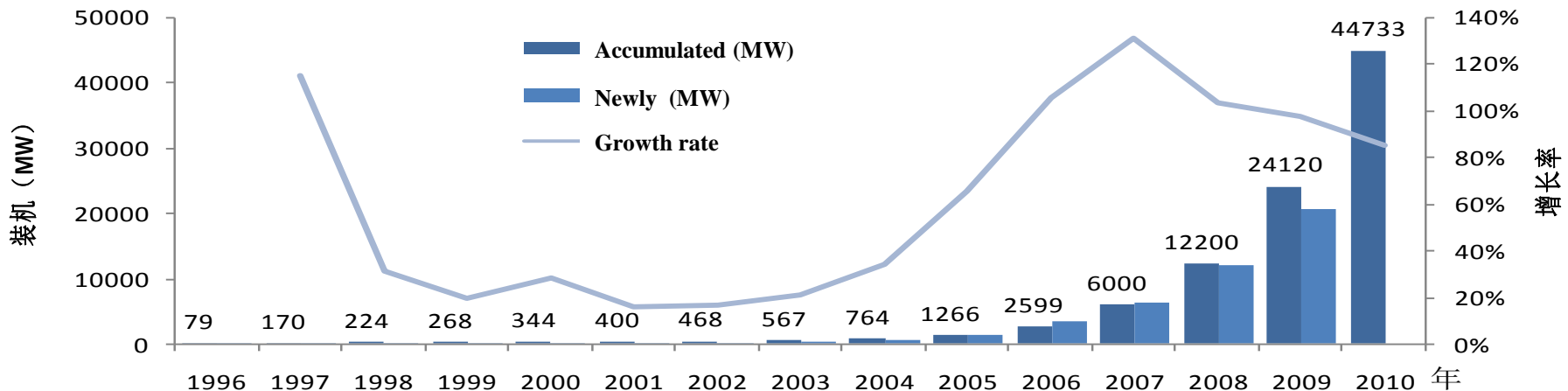
Practice 2: comprehensive measures adopted

- **Legislation framework**
 - Energy conservation law
 - Renewable energy law
 - Circular economy promotion law
 - Energy law and Climate law in progress
- **Reform of management system:**
 - establish climate management department
 - mega ministry reform
 - Governance improvement
- **Administrative measures**
 - Target-based responsible system
 - Green investment programs, etc.
- **Economic instruments: green tax, ecological compensation, etc.**



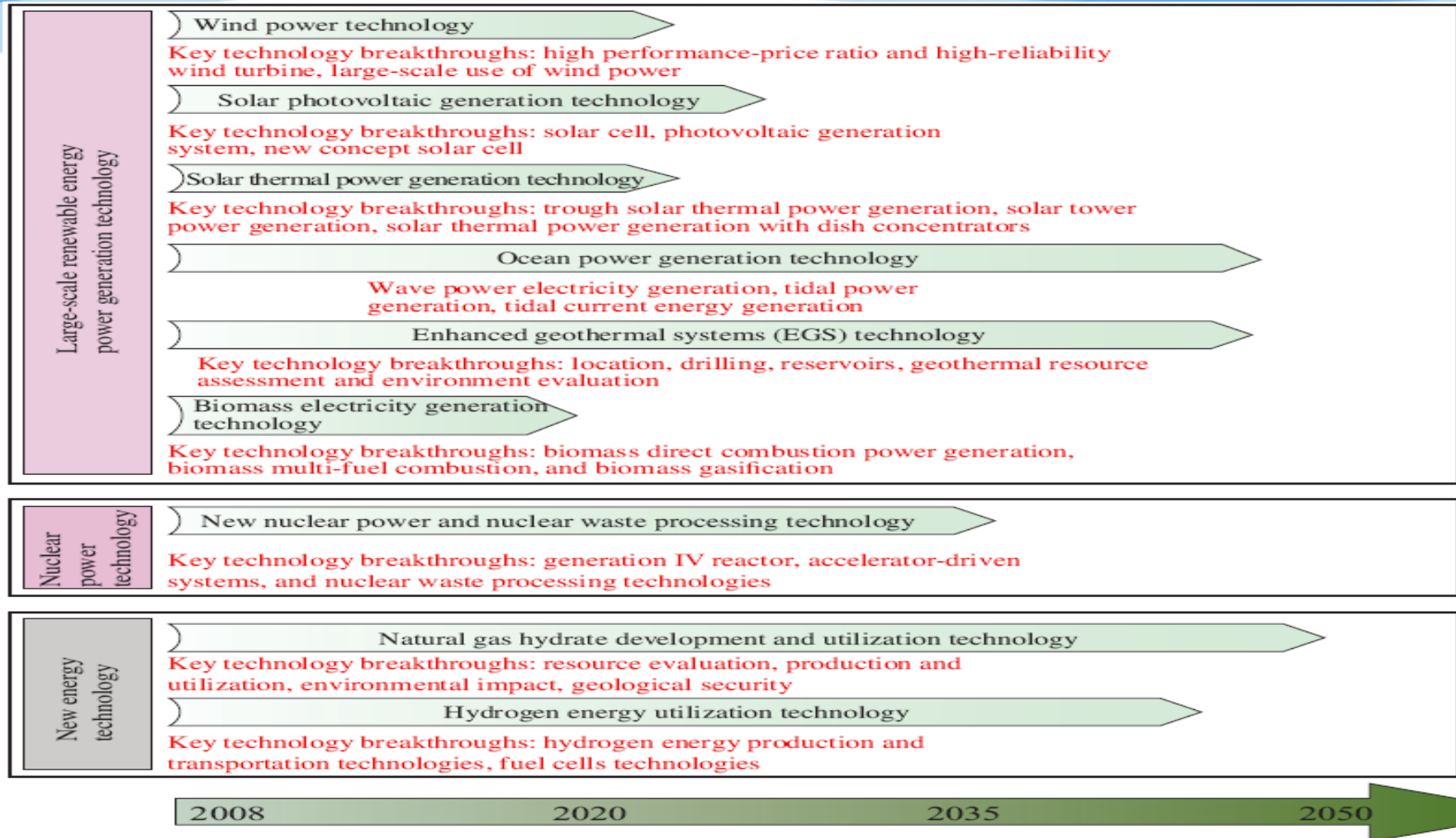
Practice 3: R&D -- wind power

- **Renewable Energy Law and Supportive Policy and Regulations**
 - **29.6 GW in 2010 (grid-connected), annual growth rate at 94.75% in 2006-2010; No.1 installed capacity in the world**
 - **200 GW or more in 2020 (target: 30 GW by plan in 2007)**
 - **80 companies for system production, localization rate of 1.5MW at 70%**
- **high annual growth rate and potential over-capacity**





Innovation and Technology Roadmap to 2050



Source: *Energy Science & Technology in China: a roadmap to 2050*, Science Press/ Springer, 2009

Promoting Green Development through Innovation, CASIPM, WANG Yi



Practice 4: Pilot and scale up: best practice and mass application

● Pilot first

- **Sustainable Development Demo Zone (MOST)**
- **Circular economy: province/city, park, sector, enterprise (NDRC)**
- **Industrial base of new industrialization, REEF enterprise (MIIT)**
- **Ecological industry park (MEP)**
- **Energy and emissions inventory, low carbon development, and ETS pilot at urban and provincial levels (NDRC)**

● Mass application

- **Ecological restoration programs**
- **pollution control**
- **Energy efficiency**
- **Electric vehicles: BEV, Plug-in hybrid EV, Fuel Cell EV**
- **Renewables: hydro, wind power, solar PV, and others**



Practice 5: Management and Business Model

- **Innovative financing (VC, PE, etc.)**
- **Industrial innovation alliance/partnership**
- **Business model: PPP, such as BOT, BTO, TOT, etc.**
- **Create a green market**
- **Management system reform/restructuring**
- **Green industry/product standards**



Comprehensive outcomes achieved

- **Plan targets achieved**
 - **Awareness increase**
 - **Capacity building, such as energy statistics, institutional arrangements, and management**
 - **Policy package**
 - **Tech innovation and green industry development**
- **Learning by doing**



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Framework of the 12th FYP (2011-15)

- The 12th FYP outline: released
- Key and Special plans: **18**
 - Green-related:
 - ✓ emerging strategic industry;
 - ✓ industrial transformation and upgrading;
 - ✓ industrial distribution and adjustment;
 - ✓ modern service industry;
 - ✓ renewable development;
 - ✓ energy conservation and pollution reduction;
 - ✓ comprehensive transport;
 - ✓ water conservancy;
 - ✓ capacity building for innovation ;
 - ✓ urbanization, information, etc.
- Sector-based plans: **78**
- Local FYPs



Key messages from the 12th FYP

- **Theme:** scientific development / balanced development
- **Main thread:** accelerating transformation of the economic development pattern
- **Key points:**
 - ✓ Combination of development and transformation
 - ✓ Integration of green and low-carbon concept into economic development
- **Green Development:**
 - ✓ Building the Resource-Efficient and Environment-Friendly Society
 - ✓ Strengthening mandatory target-driven approach and march policy



Green targets increase during 2011-15

- **Green targets: 7 types with 12 targets (11 mandatory targets)**
- **Mandatory targets:**
 - **Energy intensity, 16% ↓**
 - **Carbon intensity, 17% ↓**
 - **Share of non-fossil energy, reach at 11.4% (8.3% in 2010)**
 - **Pollutant reduction:**
 - ✓ **COD: 8% ↓**
 - ✓ **SO₂: 8% ↓**
 - ✓ **NH₃-N: 10% ↓**
 - ✓ **NO_x: 10% ↓**
 - ✓ **PM_{2.5}: ? ↓, new target for long-term, build monitoring system first, but not in the FYP**



Green targets of the 12th FYP

- **Mandatory targets (cont'd):**
 - **Arable land:** keep the area at 1.2 Bn ha.
 - **Forrest increase:**
 - ✓ forest cover: reached at 21.66% (20.36% in 2010)
 - ✓ **timber stock volume:** 600 Mn M³ ↑
 - **Water use per unit industrial value-added :** 30 % ↓
- **Predicted targets:**
 - **Agricultural irrigation coefficient:** reach 0.53 (0.5 in 2010)
- **Other targets considered:**
 - **resources productivity:** 15% ↑



Green targets of the 12th FYP



● Renewables:

- Hydro power: 290 GW
- Wind: 100 GW (grid-connected; 5 GW off shore)
- Solar: 21 GW
- Biomass: 50 Mtce
- Solar heating: accumulated at 400 Mm²

● New energy vehicle:

- 500,000 accumulated sale in 2015 (battery electric vehicle and plug-in hybrid vehicle, ambitious)
- Fuel economy: 6.9 l/100km for passenger vehicle



Green targets in 2020

- **Mandatory targets:**

- **Carbon intensity**, 40-45% ↓(2005-2020)
- **Share of non-fossil energy**, 15% (target in 2015: 11.4%)
- **Forest area**: 40 Mn ha. increase (2005-2020)
- **Timber stock volume**: 1.3 Bn m³ increase (2005-2020)
- **Pollutant reduction**: no target to date



Incremental policies during the 12th FYP

- **Transformation of economic development pattern and Regulating economic growth rate at 7%**
- **Develop the emerging strategic industries, 7 at national level, 3 related to green sectors: GDP share: around 8% in 2015, 15% in 2020**
 - energy conservation and environmental industry (including circular economy)
 - renewable energy
 - energy-saving and new energy vehicles (battery, plug-in hybrid, fuel cell)
 - *Provincial emerging strategic industries*
- **Two regulations:**
 - low-carbon product standard, labeling and certification system;
 - carbon emissions statistical and accounting system



Incremental policies during the 12th FYP

- **Control of total energy consumption** **rationally** (Beijing and Tianjin demo for total coal consumption control)
- **Establish carbon trade market** **gradually**
- **Plan of major function-oriented zoning** (optimized, prioritized, limited, and banned development) with regional policy
- **Incentive policies**
 - Financial transfer and special programs locally
 - resources tax reform
 - eco-compensation and regulation
 - environmental tax, carbon tax? (with taxation neutral)
- **Total investment estimated:** *over ¥2000 Bn RMB yuan for green*



Implementation of the 12th FYP



- **A comprehensive implementation program, released in August 2011** (12 aspects and target allocation by provinces)
- **Investment on R&D&D:** more than that in 11th FYP period (over ¥ 10 Bn yuan by national S&T plans during 2006-10)
- **Establishment of industrial innovation alliance**, such as EV, CCS
- **Setting sectoral roadmap and prioritized products and technologies**
- **International Science and Technology Cooperation Program on New and Renewable Energy** (by MOST & NDRC in 2007)

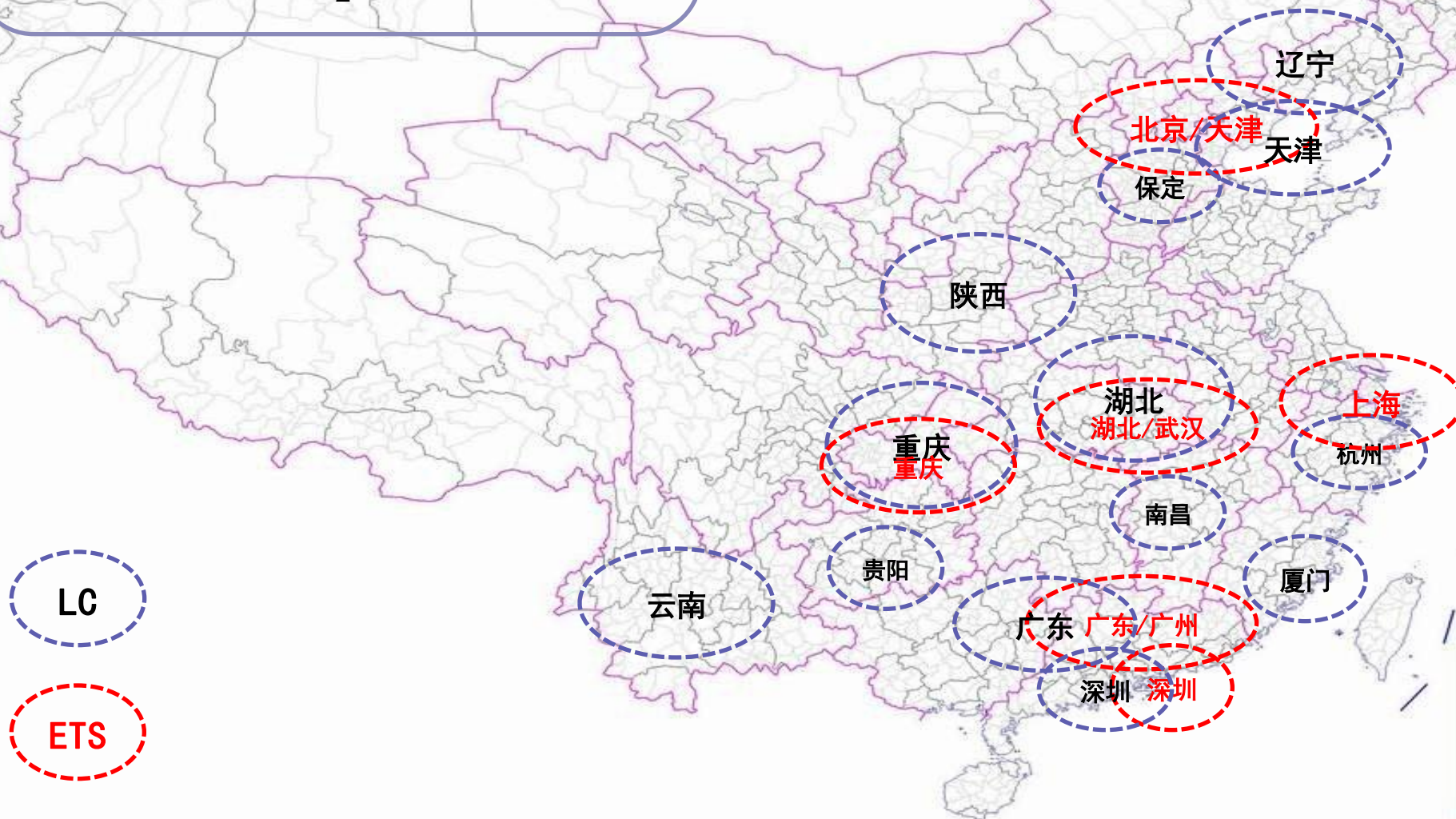


Energy Intensity Target Allocation by province

| Provinces | | Energy Intensity |
|-----------|--|------------------|
| Type 1 | Shanghai, Tianjin, Jiangsu, Zhejiang, Guangdong | 18% |
| Type 2 | Beijing, Hebei, Liaoning, Shandong | 17% |
| Type 3 | Shanxi, Jilin, Heilongjiang, Anhui, Fujian, Henan, Hubei, Hunan, Chongqing, Sichuan, Shaanxi | 16% |
| Type 4 | Inner Mongolia, Guangxi, Guizhou, Yunnan, Gansu, Ningxia | 15% |
| Type 5 | Hainan, Xizang, Qinghai, Xinjiang | 10% |

LC pilots distribution

27% of population,
36% of GDP,
32% of energy consumption, and
27% of CO₂ emissions





Potential challenges, uncertainty and difficulty during the 12th FYP

- Keeping high economic growth **vs** structural adjustment/development model transition
- **Demand increase and domestic consumption stimulation** due to rapid industrialization, urbanization, improvement of quality of life, and dealing with export decrease
- **Soli issue**: Sector-based plan and policy conflict
- **Prioritizing**: balance among different environmental and development targets
- **Management with changes**, dynamic planning, risk management



Potential challenges, uncertainty and difficulty during the 12th FYP (cont'd)

- **Systematic gaps:** goals, tech, fund, roadmap, capacity building like statistics, management, etc.
- **Command and Control measures dominated but high costs, economic incentives needed**
- **Development of green emerging strategic industries**
 - **over-capacity** of production
 - technology roadmap, system integration, march policy package, business model, human resource, and green or lead market
 - capacity building
- **SME's involvement for eco-innovation**
- **Trade dispute:** wind, solar PV, etc.



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Conclusion



- **Political commitments:** based on respective responsibility and capacity in an equitable context
- **Diversify models of green economy development based on equity principle and indigenous conditions**
- **New global green economy order:** conflict resolution of WTO and MEA, fight with protectionism, remove trade barrier, etc.
- **Green leadership: top-down with bottom-up, better governance**
- **Legally binding targets with comprehensive instruments**



Conclusions (cont'd)

- **Systems innovation** is a key to green transition: **integration** of targets, tech, roadmap, financial support, institutional and policy arrangements, capacity building, business model, green market development, etc.
 - Defining eco-innovation as a system
 - Adopting comprehensive approach and realizing co-benefit in many ways
 - Setting roadmap & priorities, taking concrete actions and learning by doing with no- or low-regret first, and mass application
 - **Improving local capacity for green and low-carbon planning**
- **Strengthening collaboration among academies and S-S cooperation based on some key platforms such as AASSA**



Thanks for your attention!

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